
Operationalizing the National Disaster Recovery Framework

Resources for State Governments



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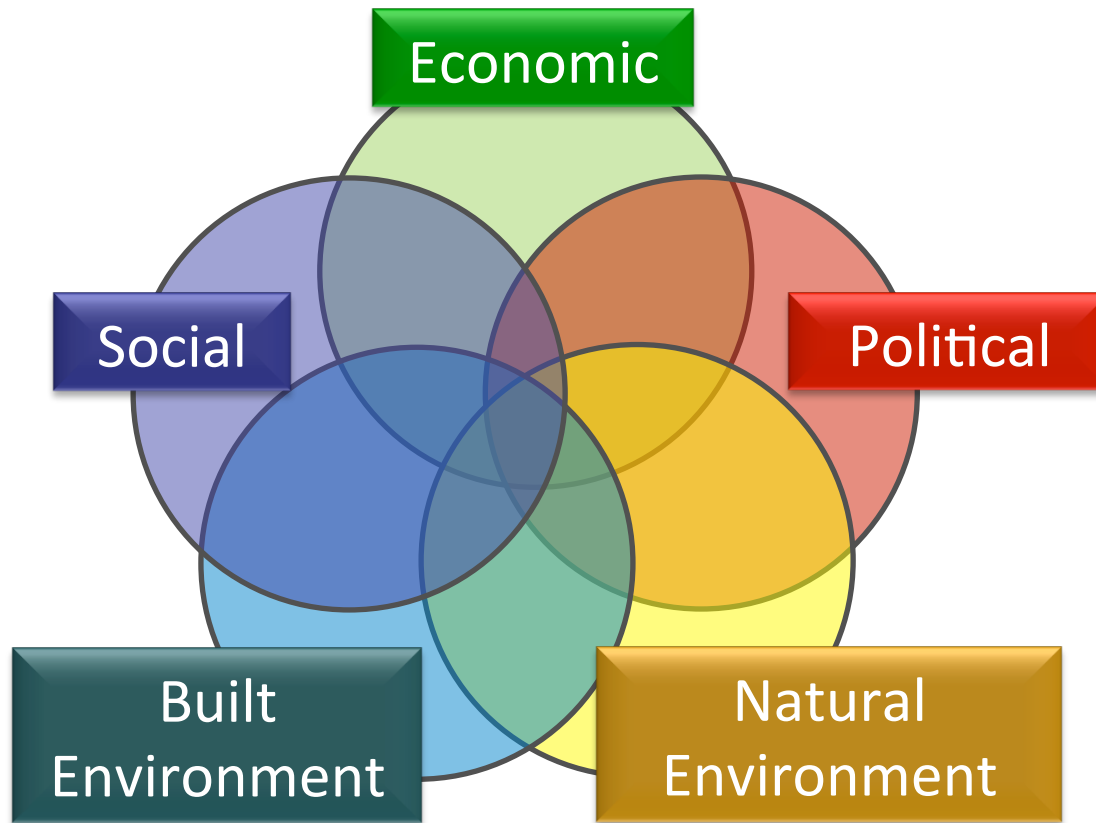


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Why is recovery complex?

Communities are networks of interconnected components.



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Complexity Requires Greater Coordination

A disaster that presents multiple challenges and issues requires a high level of coordination across recovery partners.

The **NDRF** provides guidance to help recovery managers coordinate efforts in a unified and collaborative manner.



National Disaster Recovery Framework

*Second Edition
June 2016*



Homeland Security

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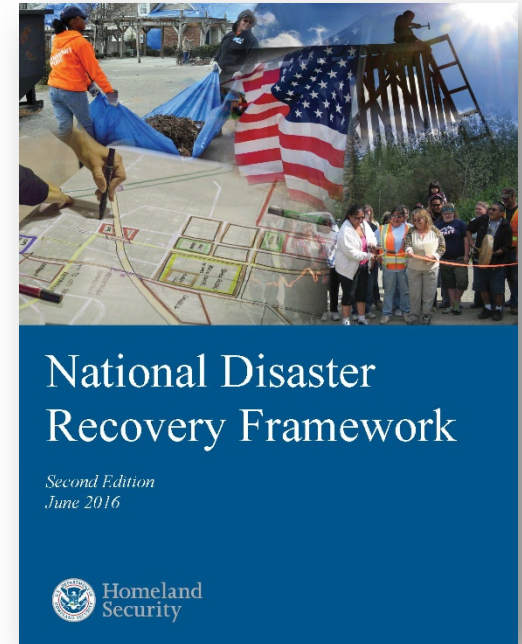
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What are the concepts and principles outlined in the NDRF?

NDRF Key Concepts:

- Leadership
 - Establishes Federal Disaster Recovery Coordinator
 - Recommends State/Tribal Recovery Coordinator and Local Disaster Recovery Manager
- Recovery Support Function Coordination Structure
- Preparedness, Resilience, Mitigation



www.fema.gov/national-disaster-recovery-framework

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Key Concept #1: Leadership

Designated Position:

- Federal Disaster Recovery Coordinator (FDRC)

Recommended Positions:

- Tribal Disaster Recovery Coordinator (TDRC)
- State Disaster Recovery Coordinator (SDRC)
- Local Disaster Recovery Manager (LDRM)

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Key Concept #2: Recovery Support Functions

- The Recovery Support Functions (RSFs) are the NDRF's coordinating structure for providing recovery support.

“Their purpose is to support local governments by facilitating problem solving, improving access to resources and by fostering coordination among state and federal agencies, nongovernmental partners and stakeholders.” (NDRF)

- The RSFs are organized into six components.

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Six Recovery Support Functions

Community Planning and Capacity Building (CPCB)  **FEMA**

(Dept of Homeland Security/FEMA)

Economic Recovery (Dept of Commerce) 

Health and Social Services

(Dept of Health and Human Services) 

Housing (Dept of Housing and Urban Development) 

Infrastructure Systems (US Army Corps of Engineers) 

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Natural and Cultural Resources (Dept of Interior) 

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Key Concept #3: Pre/Post-Disaster Recovery Planning

The NDRF promotes the importance of both pre- and post-disaster recovery planning as a key to a well-orchestrated recovery process at the local, state and tribal levels.

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Applying the NDRF – Scalability

Non Stafford Act

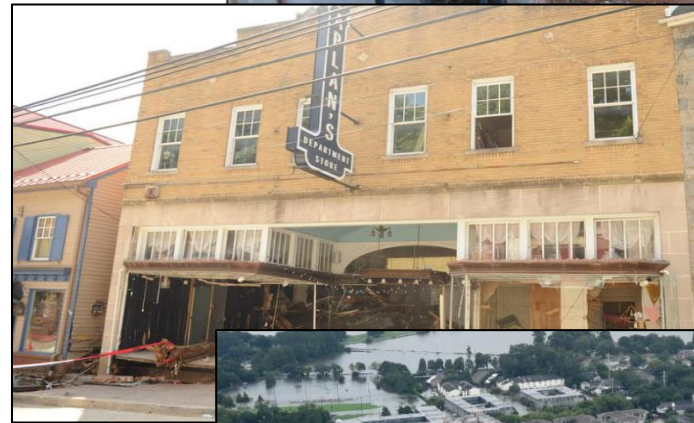
- Connecticut

Public Assistance Only

- Maryland – Ellicott City

Individual and Public Assistance

- Louisiana - 4263, 4277 Flooding



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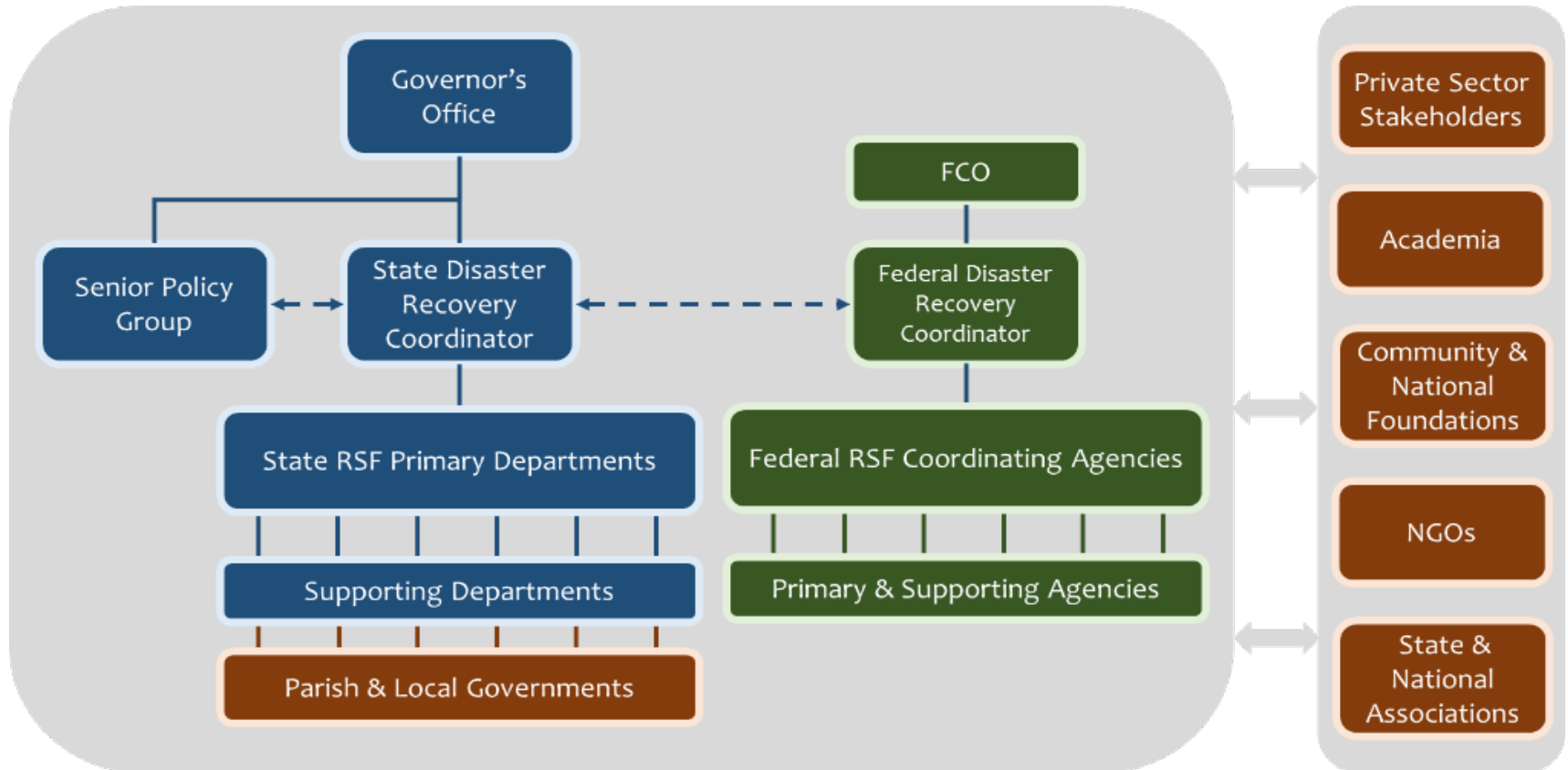


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Louisiana – The Great Floods – 2016

Louisiana Recovery Organizational Structure (DR-4263/DR-4277) -4300




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Recovery Continuum and Continued Support



**Pre-Disaster Recovery Planning
Guide for Local Governments**
February 2017

FEMA
FEMA Publication FD 008-03



**Effective Coordination of
Recovery Resources for
State, Tribal, Territorial
and Local Incidents**
FEBRUARY 2015

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**NATIONAL RESPONSE
FRAMEWORK (NRF)**

**NATIONAL DISASTER RECOVERY
FRAMEWORK (NDRF)**

**SIZE AND SCOPE OF DISASTER
AND RECOVERY EFFORTS**



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Pre-Disaster Recovery Planning Guidance – State, Local, Tribal*



Pre-Disaster Recovery Planning Guide for State Governments

November 2016



“This planning guide is designed to help local/state governments prepare for recovery by developing pre-disaster recovery plans that follow a process to **engage** members of the whole community, **develop** recovery capabilities across governmental and nongovernmental partners, and ultimately **create** an organizational framework for comprehensive local recovery efforts.”

Published in Nov. 2016, Feb. 2017

*pending

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Pre-Disaster Recovery Planning Guidance – State, Local, Tribal*

The February 2017 *Pre-Disaster Recovery Planning Guide for Local Governments* and the November 2016 *Pre-Disaster Planning Guide for State Governments* outline steps and techniques directed towards local and state governments so that they can recover from disasters while engaging the whole community and smoothly transition into long-term recovery.

Builds on the **recovery coordination** principles and concepts outlined in the *National Disaster Recovery Framework*.

Published on FEMA.gov

February 2015

<http://www.fema.gov/resources-national-disaster-recovery-framework>



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Steps Emphasized in Both Guides

Comprehensive Preparedness Guide Planning Steps



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Benefits of a Pre-Disaster Plan?

- The guides allow State, territorial and local leaders to...
 - **Establish clear leadership roles** pre- and post-disaster, allowing for smooth transition into recovery.
 - **Speed identification of needs and resources** and ultimately reduce costs that result from ad hoc allocation of resources.
 - **Maximize opportunities** to build resilience and risk reduction into all aspects of rebuilding and **pro-actively confront recovery**
 - **Improve coordination** between Local, State, and Federal RSS

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What can you do?

- *Familiarize yourself*: Be informed and aware of the recovery coordination process outlined in the guide for the purposes of sharing this information with relevant stakeholders.
- *Share with counterparts*: Share with state, tribal, territorial and local counterparts.
- *Engage stakeholders*: Take advantage of opportunities to highlight this guidance document with preparedness, recovery and mitigation stakeholders (e.g. state emergency management conferences, RISC meetings)

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What is coming up next?

- The Pre-Disaster Recovery Planning Guide for Tribal governments

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Published on FEMA.gov November 2016 and February 2015

Local Guide: <https://www.fema.gov/media-library/assets/documents/129203>

State Guide: <https://www.fema.gov/media-library/assets/documents/128572>



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Effective Coordination

Outlines best practices for states, tribes and territories to help enable a more effective recovery for local communities after an incident of any size or scale.

Builds on the **recovery coordination** principles and concepts outlined in the *National Disaster Recovery Framework*.

Published on FEMA.gov
February 2015

<http://www.fema.gov/resources-national-disaster-recovery-framework>

<https://www.fema.gov/media-library/assets/documents/101940>



Effective Coordination of Recovery Resources for State, Tribal, Territorial and Local Incidents

FEBRUARY 2015



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How does this guide differ from recovery planning guidance?

- This guide focuses on the coordination of recovery resources **post-incident**

Pre-incident planning guidance

Helps identify goals and priorities, leadership, structure, roles and responsibilities and potential resources prior to an incident.

Recovery Pre-Disaster Planning Guidance for States

Recovery Pre-Disaster Planning Guidance for Locals

Post-incident planning guidance

Identification of specific recovery projects and strategies for implementation, while integrating community recovery needs with long-term community development goals.

Long-Term Community Recovery Planning Process

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How is this guide useful?

- State, tribal, territorial and local leaders will be better able to:
 - **lead the recovery coordination process** through the identification of leadership and a coordination structure;
 - **assess and evaluate current and anticipated issues** to identify priorities;
 - **identify and coordinate key resources** through understanding various types of resources and the engagement of whole community partners; and
 - understand the importance of **building resilience into recovery.**

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Community Recovery Management Toolkit

Community Recovery Man... x +

https://www.fema.gov/national-disaster-recovery-framework/community-recovery-management-toolkit

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Community Recovery Management Toolkit

Navigation

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Languages

National Disaster Recovery Framework

- Community Planning and Capacity Building
- Community Recovery Management Toolkit
 - Part 1. Organization
 - Part 2. Recovery Planning
 - Part 3. Managing Recovery
 - Core Capability Specific Resources
- Recovery Support Functions

The Community Recovery Management Toolkit is a compilation of guidance, case studies, tools, and training to assist local communities in managing long-term recovery following a disaster. The materials provided in this toolkit are aimed at providing guidance and resources to help local officials and community leaders to lead, organize, plan for, and manage the complex issues of post-disaster recovery. Use the navigation bar on the lefthand side or click on the links below to view the sections of the toolkit.

The [Community Planning and Capacity Building Recovery Support Function \(CPCB RSF\)](#) coordinates among its partners to identify resources to assist local communities in recovery

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What is it?

- Online toolkit with around 200 varied resources with recovery information for local disaster recovery leaders, stakeholders, and staff
- Composed of guidance documents, case studies, tools, and training, templates, and examples
- Information Geared towards organizing, planning, and managing recovery

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How is it structured?

Part 1. Organizing

- Community Recovery Leadership
- Community Engagement and Public Communication
- Organizing and Coordinating among Local Government and Stakeholders

Part 2. Planning

- Assessments, Data, and Studies
- How to Plan
- Integrating Mitigation
- Integrating Sustainability
- Example Plans
- Decision-Making and Project Evaluation

Part 3. Managing

- Local Disaster Recovery Management
- Local Disaster Recovery Manager
- Partnership and Resource Leveraging
- Managing Grants and Financing
- List of Financial Resources

Core Capability Specific Resources

- Economic
- Housing
- Natural and Cultural Resources
- Infrastructures
- Health and Human Services

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Why is it important?

- **Provides tools** local leaders, stakeholders, and staff can use to effectively recover from disasters
- Helps communities be **more efficient** with their resources
- **Encourages strong local leaders**

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Governor Hunt of North Carolina on Hurricane Floyd recovery and the importance of a recovery plan:

"So it's a body slam for a while. And what you want to do is ... to meet the needs to rebuild and to do it quickly so that you can limit it instead of taking five years to come back you can do it in two and a half or three years. By the way, that's probably as fast as you can do it in many cases. People think you can get over it all of a sudden. You're not. But you've got to be prepared; you've got to have a redevelopment commission; you've got to have enough funds; the governor's got to give it constant leadership, and stay on people.

I think ... the major challenge for a State is to build the State infrastructure so that you are ready to deal with the disaster effectively. That means you have to plan for it, get ready for it, rehearse for it, practice it. ... if you don't have a State disaster [recovery] center ... you have to have one scoped out so that you can put it in place immediately with top officials when ... the disaster comes. ... don't look upon a disaster as just an emergency. You look upon it as something that's going to regularly happen. And you have to regularly be ready for it."

Smith, Sabbag, Rohmer (2016). Disaster Recovery: A Comparative Analysis of Gubernatorial Leadership, Collaboration, and Capacity Building



<http://coastalresiliencecenter.unc.edu/crc-projects/the-role-of-states-in-disaster-recovery/>

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Issues to take home...

- Complex Disaster – who is the ‘right’ person to coordinate recovery for the State?
- How does the State support localities recovery efforts when recovery is viewed differently regionally ?
- How do you weigh current development goals with disaster recovery needs (reallocation etc.)?
- What is your role in building state-wide consensus around recovery priorities?

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Questions? Comments?



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